2	OANIEL E. LUNGREN, Attorney General of the State of California JEANNE C. WERNER Deputy Attorney General, State Bar No. 93170 Department of Justice 2101 Webster Street, 12th Floor Oakland, California 94612-3049 Telephone: (510) 286-3787 Fax: (510) 286-4020 Attorneys for Complainant
8	BEFORE THE BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA
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11 12	In the Matter of the Accusation) NO. AC-97-005
13	CHARLES EDWARD REICHMAN) DEFAULT DECISION AND ORDER OF THE BOARD
14	69430 Fair Oaks Ln) <u>ORDER OF THE BOARD</u> Covington, LA 70433) [Gov. Code §11520]
15	and)
16	Post Office Box 1947) St. Francisville, Louisiana:70775)
17 18	Certified Public Accountant) License No. CPA 18453)
19	Respondent.)
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21	<u>STATUTES</u>
22	1. California Government Code section 11506 provides,
23	in pertinent part:
24	"(c) The respondent shall be entitled to a hearing on
2.	the merits if he files a notice of defense, and any such
2	notice shall be deemed a specific dental of all parts of the

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accusation not expressly admitted. Failure to file such notice shall constitute a waiver of respondent's right to a hearing...".

- 2. California Government Code section 11520 provides, in pertinent part:
 - "(a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent ...".
- 3. The Board of Accountancy, Department of Consumer Affairs ("Board"), is authorized to revoke Respondent's Certified Public Accountant License pursuant to section 5100 of the California Business and Professions Code ("Code"), which, at all times material herein, has provided in pertinent part that "the Board may revoke, suspend or refuse to renew any permit or certificate" issued by the Board for unprofessional conduct, including but not limited to:
 - (a) a conviction which is substantially related to the qualifications, functions, and duties of a CPA;
 - (d) the "(c)ancellation, revocation or suspension of a certificate...to practice as a certified public accountant...by any other state";
 - (h) fiscal dishonesty or breach of fiduciary responsibility of any kind;
 - (j) embezzlement, theft, misappropriation of funds or property, or obtaining money, property, or other valuable

consideration by fraudulent means or false pretenses.

4. Code section 5107 provides, in part, that the Board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate found in violation of Code section 5100(a), (b), (c), (h), (i) or (j), to pay to the Board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees. A certified copy of the actual costs, or a good faith estimate of costs signed by the Executive Officer, constitute prima facie evidence of reasonable costs of investigation and prosecution of the case.

FINDINGS OF FACT

- Accountant Certificate No. CPA 18453 was issued by the Board to Charles Edward Reichman ("Respondent"), and at all times relevant herein, said Certified Public Accountant Certificate was, and currently is renewed through January 31, 1998. However, the certificate is renewed in an inactive status in the absence of the completion of continuing education required for renewal in an active status. (Exhibit 1)
 - 6. On or about May 6, 1997, Complainant Carol B. Sigmann, in her official capacity as Executive Officer of the Board, filed Accusation No. AC-97-005 against Respondent. A copy of the Accusation is attached hereto as Annex A and incorporated herein (Exhibit 2).
 - 7. On or about May 13, 1997, Patricia A. Mota, an

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employee of the Office of the Attorney General, sent by certified mail and first class mail copies of Accusation No. AC-97-005,

Statement to Respondent, Government Code sections 11507.5,

11507.6, and 11507.7, the Notice of Defense form, and a Request for Discovery, to Respondent's address of record with the Board which was and is P. O. Box 1947, St. Francisville, LA 70775 as well as to other addresses known to the Board (#02708-095, P. O. Box 5010, Hopedale, Louisiana 71463). The certified packages and one of the first class packages were returned to the Office of the Attorney General undelivered. (Exhibit 2)

- 8. Respondent forwarded by fax a statement dated June 7, 1997, requesting a hearing "to be in the form of my response to you and other communications we will have between us" and filed a Notice of Defense requesting a hearing (Exhibit 3). He filed a temporary mailing address with the Board of 69430 Fair Oaks Ln, Covington, LA 70433, and confirmed the permanent address of record set forth in the preceding paragraph (Exhibit 3).
 - 9. Respondent was notified of the hearing set on July 21, 1997, in accordance with the applicable provisions of the Government Code (Exhibit 2). Respondent's non-appearance at the hearing was noted for the record by Administrative Law Judge Ruth Astle, who also confirmed that the Board had met the procedural requirements for a default proceeding. Respondent submitted written materials by fax for consideration by the Board in a default proceeding (Exhibit 3).
 - 10. Pursuant to its authority under Government Code section 11520, and based on the evidence before it, the Board

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finds that the following allegations contained in Accusation No. AC-97-15 are true:

a. On or about January 23, 1996, in the United States District Court for the Middle District of Louisiana, in United States of America v. Charles E. Reichman, Case No. 3:95CR00084-001, judgment was entered pursuant to Respondent's guilty plea to one count of mail fraud (18 U.S.C. § 1341) and one count of filing false statements on an income tax return (26 U.S.C. § 7206(I)) (Exhibit 4).

The offenses occurred in 1994. Respondent was ordered to make \$21,489.34 in restitution; pay a \$5,000 fine and pay a \$100 court assessment. The circumstances relating to count one, mail fraud, are that respondent was, at the time of the offenses, a financial officer for the Louisiana Department of Insurance, responsible for the investment of monies controlled by the Office of Receivership. From in or about April 1993 to in or about February 1994, contractors with the Louisiana Department of Insurance, Office of Receivership, would submit invoices through the United States Postal Service for payment for the services they provided to the Office of Receivership. After the receipt of invoices from a certain contractor, Respondent caused the contractor to make payments totaling approximately \$87,100 to or for the Respondent's benefit. The circumstances relating to count two, false income tax filing, are as follows: Respondent, from in or about April 1993 through in or about December 1993, received income of approximately \$74,600 from a contractor with the Louisiana Department of Insurance, Office of Receivership,

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- 11. The State of Louisiana voided Respondent's Louisiana CPA certified public accountant certificate and/or denied his application for same because of Respondent's failure to execute and return the oath of the certified public accountant and because of his guilty plea and conviction (Exhibit 4).
- 12. The Board's reasonable costs of investigation and prosecution of this matter, up to the time of the commencement of the hearing, are $$\frac{2.79i.23}{}$ (Exhibit 5).

DETERMINATION OF ISSUES

- 1. Service of the Accusation and the Notice of
 Hearing were effective as a matter of law pursuant to the
 provisions of California Government Code section 11505 and Code
 section 124.
- 2. The crimes and acts referenced in Findings of Fact number 10 constitute crimes or acts substantially related to the qualifications, functions, or duties of a CPA pursuant to Board Rule 99, and evidence, to a substantial degree, Respondent's present or potential unfitness to perform the functions authorized by the licensee's certificate or permit in a manner consistent with the public health, safety, or welfare.
- 3. Respondent's certificate is subject to discipline for unprofessional conduct in violation of Code section 5100(a), in that his conduct constitutes a conviction substantially

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related to the qualifications, duties and functions of a CPA, by reason of the Findings of Fact number 10, above, and cause for revocation has been established based upon those findings of fact.

- for unprofessional conduct in violation of Code section 5100(h) for his fiscal dishonesty in violation of Code section 5100(h). by reason of the Findings of Fact number 10, above, and cause for revocation has been established based upon those findings of fact.
 - 5. Respondent's certificate is subject to discipline for unprofessional conduct in violation of Code section 5100(h) for his breach of fiduciary responsibility, by reason of the Findings of Fact number 10, above, and cause for revocation has been established based upon those findings of fact.
 - 6. Respondent's certificate is subject to discipline for unprofessional conduct in violation of Code section 5100(j), for his embezzlement, theft, misappropriation of funds or property, and/or obtaining money, property, or other valuable consideration by fraudulent means or false pretenses, by reason of the Findings of Fact number 10, above, and cause for revocation has been established based upon those findings of fact.
 - 7. Respondent's certificate is subject to discipline for unprofessional conduct in violation of Code section 5100(d) in that his authority to practice in Louisiana was voided which constitutes discipline of licensure by another state within the

meaning of Code section 5100(d), and cause for revocation has 1 been established by reason of Finding of Fact number 11. 2 8. The materials submitted by Respondent in Exhibit 3 3 have been considered by the Board in making its determination to 4 imposed the penalty of revocation upon Respondent's license. 5 6 ORDER OF THE BOARD OF ACCOUNTANCY 7 Certified Public Accountant License number CPA 18453, 8 heretofore issued to respondent Charles Edward Reichman, is 9 hereby revoked. An effective date of October 25th 10 1997, has been assigned to this Order. 11 Pursuant to California Government Code section 11520, 12 subdivision (b), respondent is entitled to make any showing by 13 way of mitigation; however, such showing must be made in writing to the Board of Accountancy, 2000 Evergreen Street, Suite 250, 15 Sacramento, California 95815, prior to the effective date of this 16 decision. 17 Made this 25th day of September 1997. 18 19 20 SHACKLETON 21 Board President For The Board of Accountancy 22 23 C:\\votacct\def\reichman.def 24 (8/05/97) 25 26 27

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1 2 3 4 5	DANIEL E. LUNGREN, Attorney General of the State of California JEANNE C. WERNER, [State Bar No. 93170] Deputy Attorney General Department of Justice 2101 Webster Street, 12th Floor Oakland, California 94612-3049 Telephone: (510) 286-3787 Facsimile: (510) 286-4020
6	Attorneys for Complainant
7	
8 9	BEFORE THE BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA
10	
11	In the Matter of the Accusation) NO. AC-97-005) Against:
12	Against: CHARLES EDWARD REICHMAN CHARLES EDWARD REICHMAN
13	#02708-095 P O Box 5010
14	1 1 - Louigiana 71463
15	·
16	Post Office Box 1947 St. Francisville, Louisiana 70775)
17 18	Certified Public Accountant
19	Respondent.
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2	Complainant Carol B. Sigmann, as cause for disciplinary
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2	4 California Board of Accountancy ("Board") and makes and files
2	this accusation solely in her official capacity.
2	LICENSE INFORMATION LICENSE INFORMATION Certified Public
2	2. On or about January 26, 1973, Certified Public

Accountant Certificate No. CPA 18453 was issued by the Board to Charles Edward Reichman ("Respondent"), and at all times relevant herein, said Certified Public Accountant Certificate was, and currently is renewed through January 31, 1998. However, the certificate is renewed in an inactive status in the absence of 5 the completion of continuing education required for renewal in an 6 active status. 7

STATUTES AND REGULATIONS

- This accusation is brought under the authority of section 5100 of the Business and Professions Code (hereinafter "Code") which provides that the Board may revoke, suspend or refuse to renew any permit or certificate issued by the Board, or may censure the holder of any such permit or certificate for unprofessional conduct, including any of the causes therein.
- Code section 5100(a) at all relevant times provided and now provides, in pertinent part, that a licensee's certificate may be revoked if the licensee is convicted of any crime substantially related to the qualifications, functions, and duties of a CPA.
- Code section 5100(d) provides in relevant part that the "(c)ancellation, revocation or suspension of a certificate...to practice as a certified public accountant...by any other state" is grounds for discipline.
- Code section 5100(h) at all relevant times provided and now provides that a licensee's certificate may be revoked for fiscal dishonesty or breach of fiduciary responsibility of any kind.

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- the California Code of Regulations, provide in section 99½, that a crime or act shall be considered to be substantially related to the qualifications, functions, or duties of a CPA if, to a substantial degree, it evidences present or potential unfitness to perform the functions authorized by the licensee's certificate or permit in a manner consistent with the public health, safety, or welfare. Board Rule 99 further provides that such crimes or acts include, but are not limited to, those involving the following: (a) fiscal dishonesty or breach of fiduciary responsibility of any kind; and (c) dishonesty, fraud, or gross negligence in the practice of public accountancy.
 - 9. Code section 5107 provides, in part, that the Board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate found in violation of Code section 5100(a), (b), (c), (h), (i) or (j), to pay to the Board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees. A certified copy of the actual costs, or a good faith estimate of

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^{1.} The Board's regulations, codified at Title 16 of the California Code of Regulations in sections 1-99, are hereinafter referred to as "Board Rule." Thus, section 99 is Board Rule 99.

costs signed by the Executive Officer, constitute prima facie evidence of reasonable costs of investigation and prosecution of the case.

FOR CAUSES FOR DISCIPLINE

pursuant to Code section 5100(a) in that, on or about January 23, 1996, in the United States District Court for the Middle District of Louisiana, in United States of America v. Charles E. Reichman, Case No. 3:95CR00084-001, judgment was entered pursuant to Respondent's guilty plea to one count of mail fraud (18 U.S.C. § 1341) and one count of filing false statements on an income tax return (26 U.S.C. § 7206(I)). The offenses occurred in 1994. Respondent was ordered to make \$21,489.34 in restitution; pay a \$5,000 fine and pay a \$100 court assessment.

11. Incorporating the matters set forth in paragraph
10, the circumstances relating to count one, mail fraud, are as
follows: Respondent was, at the time of the offenses, a
financial officer for the Louisiana Department of Insurance,
responsible for the investment of monies controlled by the Office
of Receivership. From in or about April 1993 to in or about
February 1994, contractors with the Louisiana Department of
Insurance, Office of Receivership, would submit invoices through
the United States Postal Service for payment for the services
they provided to the Office of Receivership. After the receipt
of invoices from a certain contractor, Respondent caused the
contractor to make payments totaling approximately \$87,100 to or
for the Respondent's benefit.

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- Incorporating the matters set forth in paragraphs 10 and 11, the circumstances relating to count two, false income tax filing, are as follows: Respondent, from in or about April 1993 through in or about December 1993, received income of approximately \$74,600 from a contractor with the Louisiana Department of Insurance, Office of Receivership, which income he failed to report on his Individual Income Tax Return, Form 1040 for the calendar year 1993, filed on or about August 1994.
 - Incorporating by reference the matters set forth in paragraphs 10 through 12 above, Respondent's California Certified Public Accountant Certificate is subject to discipline under each of the following provisions of the Code and for all of them:
 - The conduct constitutes a conviction substantially a. related to the qualifications, duties and functions of a CPA in violation of Code section 5100(a).
 - The conduct constitutes fiscal dishonesty in violation of Code section 5100(h).
 - The conduct constitutes breach of fiduciary responsibility in violation of Code section 5100(h).
 - The conduct constitutes embezzlement, theft, d. misappropriation of funds or property, and/or obtaining money, property, or other valuable consideration by fraudulent means or false pretenses in violation of Code section 5100(j).
 - 14. Cause for discipline of Respondent's certificate exists under Code section 5100(d) in that the State of Louisiana voided Respondent's Louisiana CPA certificate because of

Respondent's failure to execute and return the oath of the certified public accountant and because of his guilty plea and conviction. PRAYER 4 WHEREFORE, complainant requests that the Board hold a 5 hearing on the matters alleged herein, and that following said 6 hearing, the Board issue a decision: Revoking or suspending Certified Public Accountant 8 Certificate No. CPA 18453, heretofore issued to 9 Respondent Charles Edward Reichman; 10 Awarding the Board costs as provided by statute; 2. 11 and 12 Taking such other and further action as the Board 1.3 deems proper. 14 DATED: 15 16 17 18 Carol B. Sigmann Executive Officer 19 Board of Accountancy Department of Consumer Affairs 20 State of California 21 Complainant 22 23 24 JCW:pam C:\JEANNE\REICHMAN.ACC 25 (4/29/97) 26

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